



National Action Plan

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March 2012

**MINISTRY FOR THE PROMOTION OF
WOMEN, CHILDREN AND FAMILIES**

REPUBLIC OF MALI
One nation – One goal – One faith

SECRETARIAT-GENERAL

**NATIONAL ACTION PLAN FOR THE
IMPLEMENTATION OF RESOLUTION 1325 OF THE
SECURITY COUNCIL OF THE UNITED NATIONS ON
WOMEN, PEACE AND
SECURITY 2012-2014**

March 2012

I. Introduction

Resolution 1325, adopted by the Security Council of the United Nations on 31st October 2000, aims to reduce the harmful effects of armed conflicts on women and recognize the role of women in prevention, resolution, peacebuilding and reconciliation. The objective of the Resolution is to strengthen the position and the role of women in all decisions relating to peace and security.

It aims to protect women and girls during and after conflict. Faced with the increase and the complexity of violence against women and girls throughout the conflicts of recent years, the United Nations have recognized the urgency of ending the impunity of perpetrators of this kind of violence.

Indeed, violence, and in particular sexual violence against women and girls, is increasingly common in conflict and post-conflict situations, preventing the reconstruction of communities after the conflict. The nefarious effects of these crises are severely felt by women and children who are constantly violated, traumatized and marked for life.

Furthermore, women and girls, representing the largest group of victims, are generally excluded from conflict resolution and peacebuilding processes. As a consequence, there is a failure to consider their specific needs in peace negotiation processes, peacekeeping operations, and reintegration and reconstruction programmes.

Combating violence against women and involving women in negotiation and decision-making processes are the primary objectives of Resolution 1325. Today, it remains one of the most relevant documents for the creation of a strategic framework to promote contributions of women towards peace and security.

Accordingly, Mali, as a Member State of the United Nations, has been called upon to take measures to ensure the implementation of Resolution 1325. These efforts remain strongly relevant today, as Mali has been afflicted by rampant insecurity for over twenty years, in particular characterized by:

- An increase in banditry in urban and peri-urban areas;
- The proliferation of community conflicts;
- A rise in organized crime (drugs, weapons and human trafficking, illegal migration...);
- The presence on national soil of terrorist groups claiming affiliation with Al Qaeda in the Islamic Maghreb (AQIM).

Today, a theatre of armed conflict is unfolding in the three northern regions and insecurity is spreading throughout the national territory. The implementation of 1325 is now more than a necessity. The involvement of the Government and a wide and diverse range of participants from civil society are essential for executing and monitoring the resolution at national levels.

II. Drafting process of the National Action Plan

The drafting process of the National Action Plan for the implementation of Resolution 1325 in Mali began in February 2012 with the drafting and validation of the reference terms of the action plan under the supervision of the Ministry for the Promotion of Women and Children and Family.

A two-day workshop to launch the drafting of the Action Plan was organized by the Ministry for the Promotion of Women and Children and Family, uniting the various different actors from government and civil society involved in issues relating to the security and the promotion of the rights of women.

The workshop gave participants the opportunity to review the achievements of Mali and discuss its challenges. The workshop then identified the principal axes based on which the various activities for the involvement of women in peace and security processes should be structured. The workshop elected to develop a 3-year action plan.

This initial action plan is structured along five axes, viewed as priorities:

- The prevention of gender-based violence during conflicts in the north (dissemination of national and international laws relating to the rights of women).
- The protection of the rights of women and the consideration of the specific needs of women: training activities for peacekeeping and security forces on international humanitarian law and the fight against gender-based violence, the creation of community services for the protection of young girls and women against violence, support, legal and psychosocial rehabilitation for the victims of gender-based violence, in particular violence committed during the conflict in the north, and domestic violence.
- The third axis proposes measures to strengthen the participation of women in decisions relating to peace, security, and in positions of responsibility, where the rate of representation remains very low, and to strengthen partnerships by implementing a permanent forum for collaboration between each of the parties involved. These objectives have been identified as high-priority.
- The fourth axis encompasses measures for promoting peace and increasing the role of women in reconstruction. Community dialogue and non-violent communication, in which women play a decisive role, are introduced into conflict management. This axis emphasizes strengthening the capacities of women in connection with peace and security, as well as training and gender awareness activities.

Local services will be implemented with the aim of enabling women to combine their multiple roles, both professional and social. The expected result of this axis is an increase in the participation of women in conflict management, negotiation, peacekeeping and security, at national, regional and international levels.

Finally, the fifth axis relates to the coordination of participating parties and the monitoring/assessment of the execution of this plan. Yearly reports will be prepared to record progress and the challenges that remain to be faced.

A monitoring system, an internal annual assessment an external assessment after three years are planned. The annual activity report will be based on the results of the assessment and will be presented on the platforms offered by the United Nations, the African Union, in consultative meetings held in parallel to the anniversary of the adoption of Resolution 1325 on 31st October of each year, as well as at the Summit of the African Union.

III. Intervention strategies

This action plan will attempt to increase the number of women participating in peace and security processes, and improve the quality of their contributions by executing the following strategies:

Strengthening existing measures. It was noted during the workshop that Mali has made progress in implementing Resolution 1325, and that Mali has adopted a National Gender Policy. These existing measures must be strengthened.

The principal actions that must be strengthened are those relating to the drafting of gender-aware policies, laws and budgets, the dissemination of laws relating to women's rights, training of peacekeeping and public order forces on Resolution 1325, the fight against gender-based violence, advocacy for the integration of women into all decision-making entities.

Strengthening the capacities of women in the domains of peace and security. Traditionally, Peace and Security have been dominated by men. Women must be given the opportunity to study the peace and security framework at global as well as national levels, and remain informed of new developments. They must acquire knowledge of the concepts of gender, peace and security, learn techniques for advocacy, mediation and peace negotiation, and techniques for conflict management and resolution.

Community dialogue. Theory predicts that peace and security can only progress if all members of society participate in the discussions, measures and programmes designed for peacebuilding and conflict prevention. The workshop participants noted that, despite the introduction of new gender-aware national laws, in practice, discriminatory attitudes and behaviours continue to exist. Community dialogue is listed with the objective of taking advantage of existing platforms to introduce questions relating to gender, peace, security, unity and reconciliation.

Networking of participants. This Action Plan proposes an exercise to identify all participants and an annual meeting for self-assessment and the exchange of experiences and information.

Research, advocacy, dissemination of laws and awareness-raising. Research is necessary to evaluate the impact of interventions, whether relating to the improvement of the situation of women, or the general progression of peace and security within the country and the degree of contribution by women to the progress achieved.

Monitoring of activities and evaluation of impact, preparation of activity reports and intermediate reports. Each year, the Action Plan recommends the preparation of an activity report and a report on the state of progress, which will serve as the basis for drafting a synthesis to be presented nationally, at the Summit of the African Union, and at the United Nations on the anniversary of Resolution 1325, the 31st October each year.

IV. Logical Framework

Priority Axis I: Prevention of gender-based conflict and violence

Objectives

1. Strengthen and develop policies for the prevention of violence and conflict, as well as mechanisms and procedures supporting the rights of women and guaranteeing safety for women
2. Create a legal environment favourable to the respect of women's rights

Expected results	Activities	Indicators	Responsible
A gender analysis of policies and laws relating to the domains of peace and security will be performed	Perform gender analysis of policies and laws relating to peace and security in Mali	Number of policies and laws analysed and revised or initiated	Ministry for the Promotion of Women Ministry of Defence Ministry of Security
The national forces for defence and order will be provided with training on Resolution 1325.	Organize cascade training on Resolution 1325 targeting personnel in the military and the police	Number of participants in training sessions	Ministry for the Promotion of Women Ministry of Defence Ministry of Security
Leading women will be given the means to participate in peace and security talks at national, regional and international levels	Provide training for leading women on techniques of conflict management, mediation and peace negotiation	Training module produced Number of women provided with training	Ministry for the Promotion of Women Responsible persons of women's associations
International and regional instruments relating to women, peace and security will be monitored and systematic reports will be prepared	Monitor the implementation of regional and international instruments relating to women's rights, peace and security	Number of reports produced relative to the types of regional and international instrument ratified by Mali	Ministry for the Promotion of Women

Priority Axis II: Protection and rehabilitation of victims

Objectives

1. Eradicate the impunity of perpetrators of GBV
2. Improve and strengthen the protection of women against violence
3. Legally, socially, psychosocially and economically rehabilitate the victims of violence
4. Strengthen mechanisms for combatting GBV and domestic violence

Expected results	Activities	Indicators	Responsible
The perpetrators of gender-based violence will be judged and victims will be rehabilitated	Organize legal and judicial support for victims in order to bring a larger number of perpetrators of GBV to justice	Number of cases brought to justice	Ministry for the Promotion of Women Associations active in the promotion of women's rights
Judicial agents (police, gendarmes, lawyers, magistrates) will become familiar with international humanitarian law and referral procedures of international courts	Provide training to judicial agents on international humanitarian law and referral to international courts	Number of persons provided with training	Ministry for the Promotion of Women Ministry of Justice
Victims of GBV will have access to Justice Victims will benefit from psychosocial support	Increase legal and judicial support services for victims of GBV Create reception centres, helplines and guidance centres for women who have suffered GBV	Number of victims of GBV who gain access to fair justice Number of centres created and operationalized Number of victims of GBV who benefit from psychosocial rehabilitation services	Ministry for the Promotion of Women Responsible persons for legal clinics
Victims of GBV will benefit from appropriate medical care	Organize medical assistance for women having suffered GBV who have contracted HIV/AIDS, an unwanted pregnancy or various other conditions	Proportion of victims of GBV who benefit from special care (plastic surgery, vesicovaginal fistulae)	Ministry for the Promotion of Women Ministry of Health (AIDS programme)
Refugee women, returnee women, displaced women will be better protected The specific needs of persons with disabilities will be taken into account	Create special services for supporting refugee women and displaced women. Implement special infrastructure for persons with disabilities	Types of infrastructure created in public locations Number of women received	Ministry for the Promotion of Women
GBV and domestic violence will be more widely	Develop cooperation between the	Rate of reduction in GBV and	Ministry for the Promotion of

denounced Improved referral of cases to the competent entities	police and assistance centres and legal aid organizations for women who have suffered violence	domestic violence	Women Ministry of Security Legal Clinics
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Priority Axis III: Participation and representation

Objectives

Strengthen the participation of women in peacebuilding and security.

Expected results	Activities	Indicators	Responsible
Increase of the proportion of women in the decision-making positions in which women are the least represented	Advocate the consideration of 30% of women at all elected and nominated levels of decision-making	Rate of increase of women in decision-making positions in which women are poorly represented	Ministry for the Promotion of Women Associations active in the promotion of women's rights
Availability of women with expertise in the areas of peace and security	Create a database of women with expertise in the areas of peace and security	Existence of the database of women with expertise in the areas of peace and security	Ministry for the Promotion of Women
Increase in the number of women capable of effectively intervening in the areas of peace and security	Recruit/nominate women for peace and security and provide any required training	Number of women recruited or nominated Number of women trained and quality of the training provided	Ministry for the Promotion of Women
Fruitful exchanges between leading women and women at the grassroots level	Create a permanent framework for exchange between leading women and women at the grassroots level	Existence of a permanent framework Effectiveness of the exchanges	Ministry for the Promotion of Women Associations active in the promotion of women's rights
Admissibility and agenda for change on the basis of exchanges	Organize meetings for consultation and exchange of information between existing structures of conflict management and prevention	Number of meetings organized List of operational recommendations formulated	Ministry for the Promotion of Women Associations active in the promotion of women's rights
Women will be better informed of the developments in peacebuilding and security processes Interventions will take the dimension of gender into consideration	Organize a forum for the exchange of information at least once per year on decisions relating to peace and security between structures representing women and public institutions	Number of fora organized	Ministry for the Promotion of Women Associations active in the promotion of women's rights
Improved synergy and coordination of interventions	Create a partnership between institutions specializing in conflict prevention and management	Types of partnerships created	Ministry for the Promotion of women

Priority Axis IV: Promotion of Gender and Women

Objectives

1. Strengthen attitudes and behaviours that are favourable to peace and the respect of women's rights
2. Promote non-violent communication, promote research into gender, peace and security
3. Strengthen the collaboration between men and women at all levels by providing training and advocating for gender and the transformation of conflict
4. Provide financial and technical support to initiatives by women

Expected results	Activities	Indicators	Responsible
Community dialogue will improve social relations within the community and within couples	Debate controversial topics between individuals on the occasion of various meetings	Types and number of questions resolved Rate of reduction of conflict and community and domestic violence	Ministry for the Promotion of women Associations active in the promotion of women's rights
Effective partnership between men and women to promote the role of women in peace and security processes	Organize training targeting men and women at all levels on the subject of gender and conflict	Number of men and women provided with training Number of sector-specific policies sensitive to issues of gender and conflict	Ministry for the Promotion of women
The general population will become more aware of issues of gender, tolerance and peace culture	Prepare and distribute messages, posters, advertising spots and sketches on Resolution 1325	Number of persons reached and quality of the messages	Ministry for the Promotion of women Ministry of Communication
Women will be better guided towards economic opportunities Women will become economically independent	Organize a series of themed training sessions for women with the objective of economic and social integration	Rate of successful economic and social integration	Ministry for the Promotion of women Associations and groups of women

Priority Axis V: Coordination, monitoring and assessment of activities

Objectives

1. Monitor and assess the implementation of the plan

Expected results	Activities	Indicators	Responsible
Strengthened capacities for “gender budgeting” and fundraising for the implementation of this action plan	Organize training sessions on “gender budgeting” targeting ministries and civil society organizations	Quality of training provided and types of advocacy campaign conducted	Ministry for the Promotion of Women Prime Minister Top-level structures
Activities will be coordinated and resources will be mobilized	Draft the annual operational plan	Annual operational plan available	Ministry for the Promotion of Women
Effective operating and management procedures and systems Sufficient financial and material resources	Organize meetings for coordinating and monitoring the plan Organize a round table for financial backers to fund the action plan	Number of meetings organized Number of financial backers that responded to the invitation	Ministry for the Promotion of Women
Members of the coordination committee will benefit from the experience of other countries for the execution of Resolution 1325	Participate in consultative missions in the Region, in Africa, and globally	Number of missions conducted	Ministry for the Promotion of Women Development partners
The coordination committee will regularly review the execution of the activities recommended in this plan	Prepare quarterly reports Organize closed meetings with the office of the coordination committee Involve actors from the government and civil society in the monitoring of the implementation of the action plan	Reports prepared Number of meetings Number of participants	Ministry for the Promotion of Women CSOs Ministry of Defence Ministry of Security Ministry of Justice Ministry of Health
Participatory and effective monitoring and assessment	Designate within each institution and partnered organization a person	Number of actors responsible for monitoring and assessing the	Ministry for the Promotion of Women

	<p>responsible for monitoring the implementation of the action plan</p> <p>Perform a yearly assessment of the action plan on the anniversary of Resolution 1325, 30th October</p>	<p>implementation of the action plan</p> <p>Assessment report</p>	<p>CSOs</p> <p>Ministry of Defence</p> <p>Ministry of Security</p> <p>Ministry of Justice</p> <p>Ministry of Health</p>
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VI. ESTIMATED BUDGET FOR THE PLAN

Activities	Budget in CFA			
	Year 1	Year 2	Year 3	Total
Priority Axis I: Prevention of conflict and gender-based violence				
Perform gender analysis of policies and laws relating to peace and security in Mali	12,000,000			12,000,000
Organize cascade training on Resolution 1325 targeting personnel in the military and the police	75,000,000			75,000,000
Provide training to leading women on techniques of conflict management, mediation and peace negotiation	35,000,000			35,000,000
Monitor the implementation of regional and international instruments relating to women's rights, peace and security		15,000,000	15,000,000	30,000,000
Total 1	152,000,000			
Priority Axis II: Protection and rehabilitation of victims				
Organize legal and judicial support for victims in order to bring a larger number of perpetrators of GBV to justice	20,000,000	20,000,000	15,000,000	55,000,000
Provide training to judicial actors on the subject of international humanitarian law and referral to international courts	15,000,000	15,000,000		30,000,000
Increase legal and judicial support services for victims of GBV	24,000,000	15,000,000	10,000,000	49,000,000
Create reception centres, helplines and guidance centres for women who have suffered GBV	60,000,000	20,000,000	10,000,000	90,000,000
Organize medical assistance for women having suffered GBV who have contracted HIV/AIDS, an unwanted pregnancy or various other conditions	10,000,000	5,000,000	5,000,000	20,000,000
Create special services for supporting refugee women and displaced women.	70,000,000			70,000,000

Implement special infrastructure for persons with disabilities				
Develop cooperation between the police and assistance centres and legal aid entities for women who have suffered violence		15,000,000		15,000,000
Total 2	329,000,000			
Priority Axis III: Participation and representation				
Advocate the consideration of 30% of women at all elected and nominated levels of decision-making	15,000,000	15,000,000		30,000,000
Create a database of women with expertise in the areas of peace and security		12,000,000		12,000,000
Recruit/nominate women in the areas of peace and security and provide any required training		17,000,000		17,000,000
Create a permanent framework for exchange between leading women and women at the grassroots level		2,000,000		2,000,000
Organize meetings for consultation and exchange of information between existing structures of conflict management and prevention	2,000,000	2,000,000	2,000,000	6,000,000
Organize a forum for the exchange of information at least once per year on decisions relating to peace and security between structures representing women and public institutions		25,000,000	25,000,000	50,000,000
Create a partnership between institutions specializing in conflict prevention and management	3,000,000	3,000,000	3,000,000	9,000,000
Total 3	126,000,000			
Priority Axis IV: Promotion of Gender and Women				
Debate controversial topics between individuals on the occasion of various meetings	35,000,000	35,000,000	20,000,000	95,000,000
Organize training targeting men and women at all levels on the subject of gender and conflict	75,000,000	35,000,000	20,000,000	130,000,000
Prepare and disseminate messages, posters, advertising spots and sketches on Resolution 1325	75,000,000	55,000,000	25,000,000	155,000,000
Organize a series of themed training sessions targeting women with the objective of economic and social integration			120,000,000	120,000,000

Total 4	500,000,000			
Priority Axis V: Coordination, monitoring and assessment of activities				
Organize training sessions on “gender budgeting” targeting ministries and civil society organizations	5,000,000	5,000,000	5,000,000	15,000,000
Draft the annual operational plan	5,000,000	5,000,000	5,000,000	15,000,000
Organize meetings for the coordination and monitoring of the plan	3,000,000	3,000,000	3,000,000	9,000,000
Organize a round table for financial backers to fund the action plan	10,000,000			10,000,000
Participate in consultative missions in the Region, in Africa, and globally	15,000,000	15,000,000	15,000,000	45,000,000
Prepare quarterly reports	8,000,000	8,000,000	8,000,000	24,000,000
Organize closed meetings with the office of the coordination committee	2,000,000	2,000,000	2,000,000	6,000,000
Involve actors from the government and civil society in monitoring the implementation of the action plan				
Designate within each institution and partnered organization a person responsible for monitoring the implementation of the action plan				
Perform a yearly assessment of the action plan on the anniversary of Resolution 1325, 30 th October	15,000,000	15,000,000	15,000,000	45,000,000
Total 5	169,000,000			
Overall total	1,276,000,000			

VI. SCHEDULE

Activities	Period											
	Year 1				Year 2				Year 3			
	1st	2nd	3rd	4th	1st	2nd	3rd	4th	1st	2nd	3rd	4th
Priority Axis I: Prevention of conflict and gender-based violence												
Perform gender analysis of policies and laws relating to peace and security in Mali												
Organize cascade training on Resolution 1325 targeting personnel in the military and the police												
Provide training to leading women on techniques of conflict management, mediation and peace negotiation												
Monitor the implementation of regional and international instruments relating to women's rights, peace and security												
Priority Axis II: Protection and rehabilitation of victims												
Organize legal and judicial support for victims in order to bring a larger number of perpetrators of GBV to justice												
Provide training to judicial actors on international humanitarian law and referral to international courts												
Increase legal and judicial support services for victims of GBV												
Create reception centres, helplines and guidance centres for women who have suffered GBV												

Organize medical assistance for women having suffered GBV who have contracted HIV/AIDS, an unwanted pregnancy or various other conditions												
Create special services for supporting refugee women and displaced women. Implement special infrastructure for persons with disabilities												
Develop cooperation between the police and assistance centres and legal aid entities for women who have suffered violence												
Priority Axis III: Participation and representation												
Advocate the consideration of 30% of women at all elected and nominated levels of decision-making												
Create a database of women with expertise in the areas of peace and security												
Recruit/nominate women in the areas of peace and security and provide any required training												
Create a permanent framework for exchange between leading women and women at the grassroots level												
Organize meetings for consultation and exchange of information between existing structures of conflict management and prevention												
Organize a forum for the exchange of information at least once per year on decisions relating to peace and security												

between structures representing women and public institutions												
Create a partnership between institutions specializing in conflict prevention and management												
Priority Axis IV: Promotion of Gender and Women												
Debate controversial topics between individuals on the occasion of various meetings (local debates and discussions)												
Organize training targeting men and women at all levels on gender and conflict												
Produce and distribute messages, posters, advertising spots and sketches on Resolution 1325												
Organize a series of themed training sessions targeting women with the objective of economic and social integration												
Priority Axis V: Monitoring, coordination and assessment of activities												
Organize training sessions on "gender budgeting" targeting ministries and civil society organizations												
Draft the annual operational plan												
Organize meetings for coordinating and monitoring the plan												
Organize a round table for financial backers to fund the action plan												
Participate in consultative missions in the Region, in Africa, and globally												
Prepare quarterly reports												
Organize closed meetings with the office of the coordination committee												

Involvement of actors from the government and civil society in monitoring the implementation of the action plan												
Designation within each institution and partnered organization of a person responsible for monitoring the implementation of the action plan												
Performance of a yearly assessment of the action plan on the anniversary of the resolution												

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