

REGULATION OF THE COORDINATING MINISTER OF PEOPLE'S  
WELFARE OF THE REPUBLIC OF INDONESIA  
NO. .... OF 2014

ON

THE NATIONAL ACTION PLANS FOR THE PROTECTION AND  
EMPOWERMENT OF WOMEN AND CHILDREN DURING SOCIAL CONFLICTS  
OF 2014-2019

BY THE GRACE OF GOD ALMIGHTY

THE COORDINATING MINISTER OF PEOPLE'S WELFARE OF  
THE REPUBLIC OF INDONESIA,

Considering: that to implement the provisions of Article  
18 paragraph (2) of Presidential Regulation  
No.18 of 2014 on the Protection and  
Empowerment of Women and Children during  
Social Conflicts, it is necessary to  
stipulate Regulation of the Coordinating  
Minister for People's Welfare on the  
National Action Plans for the Protection  
and Empowerment of Women and children  
during social conflicts in 2014-2019;

Bearing in mind: 1. Presidential Regulation No. 47  
of 2009 on the Establishment of the State  
Ministry of Organization, as amended by  
Presidential Decree No.13 of 2014 concerning  
the Fifth Amendment to Presidential

Regulation No. 47 of 2009 on the Establishment of the State Ministry Organization;

2. Presidential Regulation No. 24 of 2010 on the Position, Duties and Functions of State Ministries and Organizational Structure, Duties, and Functions Echelon of State Ministries as amended by Presidential Decree No. 14 of 2014 on the Fifth Amendment of Presidential Regulation No. 24 of 2010 on the Positions, Duties and Functions of State Ministries and Organizational Structure, Duties, and Functions of First Echelon Officials in State Ministries;
3. Presidential Regulation No.18 of 2014 on the Protection and Empowerment of Women and children during social conflicts (State Gazette of the Republic of Indonesia of 2014 No.44);

DECIDED:

To Stipulate: REGULATION OF THE COORDINATING MINISTER OF PEOPLE'S WELFARE OF THE REPUBLIC OF INDONESIA ON THE NATIONAL ACTION PLANS FOR THE PROTECTION AND EMPOWERMENT OF WOMEN AND CHILDREN DURING SOCIAL CONFLICTS OF 2014-2019.

Article 1

In this Ministerial Regulation:

1. The National Action Plans for the Protection and Empowerment of Women and Children during social conflicts hereinafter shortened to RAN P3A-KS mean series of activities carried out in a systematic and planned manner to protect and empower women and children during social conflicts, as an integral part of social conflict resolution activities.
2. Social conflicts hereinafter referred to as conflicts mean enmity and physical violence between two or more community groups that occur in insecurity and social disintegration in such a way that disrupt the national stability and impede the national development.
3. Protection of women and children means the efforts to prevent and deal with all types of violence and breaches of women and children human rights, as well as provide the basic and specific needs for women and children through conflict resolution as integrated part of conflict resolution activities.
4. Empowerment of women and children mean the efforts to strengthen human rights, improvement of quality of life, and intensify the participation of women and children in peace building.
5. Child means a person aged below 18 (eighteen) years old, including unborn infant.
6. Violence against women and children means any action based on gender differences that causes misery or physical, sexual, mental, psychological suffering, including intimidation, forced evictions, certain

threats, coercion or deprivation of freedom, abandonment and hindering women and children from enjoying all their rights and freedoms.

Article 2

RAN P3A-KS means the foundation and guideline for the Team Coordination Centre and the Working Groups to implement the protection and empowerment of women and children during conflicts.

Article 3

RAN P3A-KS aims to streamline the protection and empowerment of women and children during conflicts.

Article 4

RAN P3A-KS shall serve as a reference for the local governments when preparing the action plans for the protection and empowerment of women and children during social conflicts (RAD P3A-KS).

Article 5

- (1) RAN P3A-KS which shall be implemented gradually and continuously is made up of:
  - a. Preparation stage phase by 2014; and
  - b. Implementation stage by 2015-2019.
- (2) RAN P3A-KS as referred to in paragraph (1) may be reviewed to conform with the National Medium-Term Development Plan.

Article 6

- (1) RAN P3A-KS program consists of:
  - a. preventive programs;
  - b. Resolution programs; and
  - c. empowerment and participation programs.
- (2) The implementation of RAN P3A-KS as referred to in paragraph (1) is listed in the Annex which shall serve as an integral part of this Ministerial Regulation.

Article 7

RAN P3A-KS shall be carried out by ministries/institutions in accordance with their respective duties and functions.

Article 8

The funding needed to implement RAN P3A-KS shall be allocated from the budgets of the respective ministries/institutions.

Article 9

This regulation shall come into force from its date of enactment.

For public cognizance, this Ministerial Regulation shall be promulgated in the State Gazette of the Republic of Indonesia.

Stipulated in Jakarta

on ..... December 2014

THE COORDINATING MINISTER FOR THE  
PEOPLE'S WELFARE OF THE REPUBLIC OF  
INDONESIA,

AGUNG LAKSONO

Enacted in Jakarta

On .... December 2014

THE MINISTER OF LAW AND HUMAN RIGHTS OF  
THE REPUBLIC OF INDONESIA,

AMIR SYAMSUDIN

STATE GAZETTE OF THE REPUBLIC OF INDONESIA OF NO. ....  
2014

ANNEX

THE COORDINATING MINISTER FOR PEOPLE'S WELFARE OF  
THE REPUBLIC OF INDONESIA

NO.... OF 2014

ON

THE NATIONAL ACTION PLANS FOR THE PROTECTION AND  
EMPOWERMENT OF WOMEN AND CHILDREN DURING SOCIAL  
CONFLICTS IN 2014-2019.

## **I. Foreword**

1. RAN P3A-KS shall serve as a guideline for the ministries/institutions and local governments to provide protection to and empowerment of women and children during conflicts through systematic, coordinated, planned and sustained with clear assignment corresponding with their respective authorities and functions as the bodies that are responsible for the implementation of the protection and empowerment of women and children during conflicts.
2. RAN P3A-KS is the implementation of the principles of peace and security for women and children, in addition to implementing Presidential Decree No. 18 of 2014 on the Protection and Empowerment of Women and Children during Social Conflicts that is in line with the principles as defined in Law No. 7 of 2012 on Social Conflict Management, as well as the Government's commitment to protect, promote, and uphold human rights, especially for women and

children, and give opportunity to women to participate in the peace process pursuant to the principles set out in the Universal Declaration of Human Rights, Law No. 11 of 2005 on the Ratification of the International Covenant on Economic, Social, and Cultural Rights, and Law No. 12 of 2005 on the Ratification of the International Covenant on Civil and Political Rights.

3. The implementation of RAN P3A-KS has been in synergy with the National Medium-Term Development Plan of 2010 - 2014, National Medium-Term Development Plan of 2015 - 2019, and the National Long-Term Development Plan 2005-2025. These National Action Plans also relate to the elaboration of the program activities at the provincial and district/city level, of which their implementation will be reviewed every 5 (five) years.

## **II. RAN P3A-KS program.**

RAN P3A-KS shall be implemented gradually and continuously consisting of:

- a. Preparation stage by 2014; and
- b. Implementation stage in 2015-2019.

RAN P3A-KS consists of:

1. Preventive Program.

This program is aimed to build awareness and intensify the roles of the communities, local governments, traditional institutions, religious



communication forums, mass media, and woman service units to promote and protect women and children during conflicts, build the local institutional capacity, increase understanding of the importance of the principles of Presidential Regulations on the Protection and Empowerment of Women and Children during Conflicts, enhance the competence of the trainers in the prevention of violence against women and children during conflicts, provision more public spaces/urban green open spaces for women and children in conflicts-prone areas.

2. Handling Program.

This program is aimed to improve the access and quality of services required of women and children of victims of violence in conflict areas by ministries/institutions corresponding to their respective authorities.

The improved access and quality of services required by women and children of victims of violence in conflict areas may be given:

- a. directly to women and children of victims of conflicts, such as: health rehabilitation services, including reproductive health, social rehabilitation, social reintegration, legal aids and assistance, in accordance with the minimum service standards and standard operating procedures already established. Direct services

are also given to women and children in the form of fulfillment of basic needs and the specific needs of women and children, namely:

1) Basic needs including food, clothing, and shelter.

a) Food needs, among other milk, clean drinking water, and/or foodstuff, local foods.

b) Clothing, among other clothes, woman underwear, sanitary napkins, nightgowns, blankets, mattresses, toiletries (towels, toothbrushes, toothpaste, soap, tissue paper, shampoo).

c) While shelter needs comprise among others: construction of new houses, general facilities and infrastructure, temporary housing which is safe, decent and separated between men and women.

2) Specific needs of women:

include 4 (four) natural function, namely during menstruation (vitamins, pads, woman underwear), pregnancy (supplements, routine pregnancy checks, maternity clothes), while and post-delivery (paramedics, vitamins, maternity pads, corsets, baby equipment), and breastfeeding (breast milk, breast milk pump, nursing room and milk if needed).

3) Children specific needs correspond with their ages and level of development including food, children and toddler clothes, toys, vitamins,

milk, health care, play facilities.

b. Indirect services include repair and provision of basic service facilities to meet specific needs of women and children, among others:

1) Repair of educational service facilities such as primary schools, junior high schools and other educational service institutions.

2) Improvement of health infrastructure damaged by the conflicts, including reproductive health facilities for women and children victims of conflict include health centers, health centers, general hospitals.

3. Woman Empowerment and Child Participation Programs.

Empowerment of women victims of violence in conflict zones is directed to create conditions that enable women's potential to develop, to do business and earn a living and not depend on others. The empowerment of women who are victims of conflicts will be adjusted to the community economic intensification efforts, through:

a. strengthening independence, namely activities/efforts to enhance knowledge, competence and job skills for women who are victims of conflicts violence so that they are able to seek employment more easily.

b. productive economic activities, namely, activities/efforts to foster entrepreneurial spirit and skills to women victims of violence in

conflict areas. Productive economic activities will be carried out in accordance with the capabilities and needs in the respective regions. Types of business undertakings that can be carried out by women are, among others, snack making, beauty/hair salon, bridal makeup, sewing, food stalls, handicrafts, ornamental plants and other types of productive undertakings by providing initial working capital and assistance for its marketing.

Empowerment of women in conflict areas will be given to women who are victims of conflicts or non-victims of conflicts in such a way that women are able to participate in peace-building through training on the skills of negotiation, mediation, advocacy, campaigning to stop conflicts, investigating and collecting data of victims of conflicts, facilitate the evacuation of people and victims of conflicts, mentor and provide protection to women and children, as well as be involved in decision-making to protect women and children during conflicts.

Children participation is aimed to give insight to children early in their life so that children are able to live in peace, not fighting, show tolerance and solidarity among friends, solve problems amicably, love of country. By doing so, the children will become the next generation which promotes love

and peace.

### **III. Coordination, Monitoring, Evaluation and Reporting.**

The Central Coordination Team, RAN P3A-KS Working Groups in provinces and districts/cities will coordinate, monitor, evaluate and report the implementation of the NAP - KS P3A to ensure synergy and continuity of the steps of protecting and empowering women and children during conflicts.

#### **A. Coordination**

##### 1. Coordination at the National Level

Coordination at the national level for the protection and empowerment of women and children during conflicts will be implemented through coordination meetings held by the Chairperson of the Central Coordination Center attended by all members, RAN P3A-KS Working Groups and RAN P3A-KS Working Groups at the provincial and district/city level. Coordination is carried out in order to monitor, discuss issues, constraints and synergize the implementation of steps to protect and empower women and children during conflicts.

##### 2. Special Coordination

RAN P3A-KS Working Groups will convene special coordination meetings to discuss preparations for the implementation of national-level coordination, or discuss the handling of specific problems that need solving quickly and appropriately, including

acceleration of the measures of protection and empowerment of women and children in the event of conflicts in the regions. Special coordination can be implemented by the working groups by involving RAN P3A-KS Working Groups provincial and district/city in conflict.

The results of the national coordination and specifically extended to the leadership of each institution to be implemented in accordance with the authority, duties and functions, as well as a reference for RAN P3A-KS Working Groups provincial and district/city in order to provide protection and empowerment of women and children during conflicts.

### 3. Provincial Level Coordination

Coordination at the provincial level will be conducted by Provincial P3A - RAN Working Groups, attended by all members at the provincial level by involving RAN P3A-KS Working Groups at the district/city level. Coordination will be conducted with the aim to monitor, discuss issues, constraints and synergize the implementation of measures of protection and empowerment of women and children during conflicts at the provincial level.

The results of coordination at the provincial level will be submitted to the chairpersons of RAN P3A-KS Working Groups at the provincial level to be implemented in accordance with the duties and functions, and will serve as a reference for RAN P3A-KS Working Groups at district/city level in order to

provide protection and empowerment of women and children during conflicts.

4. Coordination at the District/City Level

Coordination at the district/city will be carried out by RAN P3A-KS Working Groups at the district/city level, attended by all members at district/city level. Coordination will be conducted with the aim to monitor, discuss issues and constraints and synergize the implementation of measures of protection and empowerment of women and children during conflicts at the district/city level.

The results of coordination at the district/city will be submitted to the chairpersons of RAN P3A-KS Working Groups at the district/city level to be implemented in accordance with the duties and functions in order to provide protection and empowerment of women and children during conflicts.

**B. Monitoring**

Monitoring will be carried out to know the implementation of RAN P3A-KS by members of the Central Coordination Team, in the form of programs and activities of prevention, handling, and empowerment of women and children during conflicts.

Monitoring at the national level conducted by the Team Coordination Centre. The monitoring shall be made up of two (2) activities, namely; direct and indirect monitoring. Direct monitoring will be carried out

through direct observation in the field. Indirect monitoring will be carried out through the national coordination meetings and coordination meetings of RAN P3A-KS Working Groups or by using the means of communication that are available.

Monitoring at the national level will be conducted by the Central Coordination Team and monitoring at the provincial and district/city level by the Working Groups.

Monitoring at the provincial level will be conducted by provincial RAN P3A-KS Working Groups province either directly or indirectly. Direct monitoring will be made through direct observation in the field. Indirect monitoring will be carried out through provincial coordination meetings or via communication means that are available.

Monitoring at the district/city will be conducted by the district/city RAN P3A-KS Working Groups either directly or indirectly. Direct monitoring will be made through direct observation in the field. Indirect monitoring will be carried out through district/city RAN P3A-KS Working Groups coordination meetings or via communication means that are available.

### **C. Evaluation**

The Chairperson of the Central Coordination Team shall evaluate the effectiveness of the implementation of the RAN P3A-KS. The evaluation will cover the implementation of the activities carried out by members



of the Coordination Team to provide protection and empowerment of women and children during conflicts which becomes its responsibility as contained in RAN P3A-KS.

Evaluation will be conducted regularly every year, and the results of RAN P3A-KS evaluation may be used as a consideration in improving the protection and empowerment of women and children during conflicts.

The Chairperson of RAN P3A-KS Working Groups at the provincial level will periodically evaluate every year the effectiveness of the implementation of the RAN P3A-KS at the provincial level. The evaluation will cover the implementation of the activities carried out by members of RAN P3A-KS Working Groups at the provincial level to provide protection and empowerment of women and children during conflicts which becomes its responsibility as contained in RAN P3A-KS. The Chairperson of RAN P3A-KS Working Groups at the provincial level will also evaluate the implementation of RAN P3A-KS Working Groups at the district/city level.

The Chairperson of RAN P3A-KS Working Groups at the district/city level will periodically evaluate each year the effectiveness of the implementation of the RAN P3A-KS at the district/city level. The evaluation will cover the implementation of the activities carried out by members of RAN P3A-KS Working Groups at the district/city level to provide protection and

empowerment of women and children during conflicts which becomes its responsibility as contained in RAN P3A-KS.

**D. Reporting**

1.The Chairperson of RAN P3A-KS Working Groups at the district/city level will make regular reports in the form of quarterly progress reports and annual reports to the District Heads/Mayors. In the case of special events, the Chairpersons of the Working Groups will immediately report to the District Heads/Mayors, Governors, and the Chairpersons of the Central Coordination Team.

2.The Chairperson of RAN P3A-KS Working Groups at the provincial level will make regular reports in the form of quarterly progress reports and annual reports to the Governor. In the case of special events, the Chairpersons of the Working Groups will immediately report to the Executive Chairperson of the Central Coordination Team.

3.The Chairperson of the Central RAN P3A-KS Working Groups will make regular reports in the form of quarterly progress reports and annual reports to the Central Executive Chairperson of the Central Coordination Team. In the case of special events, the Chairperson of the Central Working Groups will

immediately report to the Executive Chairperson of the Central Coordination Team with carbon copy to the Deputy Chairperson of the Central Coordination Team.

4. The Executive Chairperson of the Central Coordination Team will submit the annual report on the implementation of the RAN P3A-KS to the Chairperson and Deputy Chairperson as a report to the President.

#### **IV. Closing**

The efforts to protect and empower women and children during social conflicts is are not simple and cannot be carried out within short period of time, but they are a lengthy and continuous process. Consequently, these efforts need to be made continuously, sustainably and integratedly by all parties, namely the central government, local governments, law enforcers, community organizations, non-governmental organizations, researchers/academicians, religious leaders, traditional leaders, community leaders, peace activists and as all layers of the communities jointly.

**7/E PROGRAM**  
**istry of Women Empowerment and Child Protection**

	Goals	Achievement	Activities	Indicators	Data		Time Frame					
					Data Collection Tools	Data Collection Frequency	Phase II					
							Phase I	2015	2016	2017	2018	2019
	(3) Provide data and studies on women and children in conflicts areas.	(4) 1. Availability of data on women and children in conflicts areas.	(5) Mapping data on women and children in conflicts areas.	(6) Data of women and children in conflicts areas.	(7) Baseline data on women and children in conflicts areas.	(8) Annual	(9) Preparation	(10) 15 Provinces	(11) 35 Provinces	(12) update	(13) update	(14) update













1	and children in conflict-prone areas.												
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**PROGRAM**  
**ional Police**

	Goals	Achievement	Activities	Indicators	Data		Time Frame					
					Data Collection Tools	Data Collection Frequency	Phase I		Phase II			
							2014	2015	2016	2017	2018	20
urate i and eed care s.	(3) Provides data on women and children who need care in conflict areas.	(4) Availability of data on women and children who need care in conflict areas.	(5) Mapping of data on women and children who need care in conflict areas.	(6) Data on women and children who need care in conflict areas.	(7) Monitoring and evaluation reports and record-keeping system, reporting, and surveys of women and children in conflict areas.	(8) Annual	(9) v	(10) v	(11) v	(12) v	(13) v	(14) v

complaint social and legal and reference in	1. Providing complaint service for women and children who are victims of violence in conflict areas.	Availability of the complaint service to women and children who are victims of violence in conflict areas.	Facilitating complaint services to women and children who are victims of violence in conflict areas.	Number of women and children who are victims of conflicts who receive the complaint service.	Standard Minimum Service of integrated services for women and children who are victims of violence.	Annual	v	v	v	v	v	v
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	2. Providing health rehabilitation services in which free charge women and children who are victims of violence in conflict areas.	Availability of health rehabilitation services which are free of charge for women and children who are victims of violence in conflict areas.	Facilities of health rehabilitation services which are free of charge for women and children who are victims of violence in conflict areas.	Number of women and children who receive health rehabilitation services which are free of charge for women and children who are victims of violence in conflict areas.	Standard Minimum Service of integrated services for women and children who are victims of violence.	Annual	v	v	v	v	v	v	v
	3. Providing reproductive health services which are free of charge for women and children who are victims of violence in conflict areas.	Availability of reproductive health services which are free of charge to women and children who are victims of violence in conflict areas.	Facilitating reproductive health services which are free of charge to women and children who are victims of violence in conflict areas.	Number of women and children who are victims of violence in conflict areas who receive the reproductive health services that are free of charge.	Standard Minimum Service of integrated services for women and children who are victims of violence.	Annual	v	v	v	v	v	v	v
	4. Provide social rehabilitation services free of charge to	Availability of social rehabilitation services free of charge to	Facilitating social rehabilitation services free of charge to	Number of women and children victims of the conflict who	Standard Minimum Service of integrated services for	Annual	v	v	v	v	v	v	v



and of women uring elters.	Providing basic and specific needs of women and children who are victims of conflicts in the shelters.	Fulfillment of basic needs and the availability of specific women and children who are victims of conflicts in shelters.	Providing basic and specific needs of women and children who are victims of conflicts in shelters.	Number of women and children who are victims of conflicts that receive specific basic needs and shelter.	Monitoring and evaluation reports on women and children who are victims of conflicts that receive basic and specific needs of women in shelters.	Annual	v	v	v	v	v	v
w protect stice for ildren s of flict	Intensify law enforcement to protect and provide justice for women and children who are victims of violence in conflict areas.	1. Improved law enforceme nt to protect and provide justice for women and children who are victims of violence in conflict areas.	Enforce laws to protect and provide justice for women and children who are victims of violence in conflict areas.	Number of women and children who are victims of violence in conflict areas who receive law enforcement that protects and provides justice.	Standard Minimum Service of integrated services for women and children who are victims of violence.	Annual	v	v	v	v	v	v
		2. Promote reconciliati on through rehabilitati on, compensati on and	Seek reconciliation through rehabilitation, compensation and restitution for women and	Number of women and children who are victims of violence in conflict areas that receive	Monitoring and evaluation reports on women and children who are victims of	Annual	v	v	v	v	v	v

rescue and protection of children as victims of conflict	restoration of rights of children as victims of conflict	restitution for women and children who are victims of violence in conflict areas.	children who are victims of violence in conflict areas.	rehabilitation, compensation and restitution based on reconciliation.	violence in conflict areas.	Annual	v	v	v	v	v	v
	Increasing rescue and special protection to women and children and human rights activists from becoming victims of violence in conflict zones	1. Increased rescue and special protection to women and children from becoming victims of violence in conflict zones.	Perform rescue and special protection to women and children from becoming victims of violence in conflict zones.	Number of women and children rescued and special protection to women and children from becoming victims of violence in conflict zones.	Monitoring and evaluation reports on the rescue and special protection to women and children.	Annual	v	v	v	v	v	v
		2. Increased protection to women's and children's human rights activists during conflicts.	Provide special protection for women's and children's human rights activists during conflicts.	Number of women's and children's human rights activists who receive special protection in conflicts.	Monitoring and evaluation of women's and children's human rights activists who receive special protection in conflicts.	Annual	v	v	v	v	v	v

service children that have been damaged by the	Providing educational service facilities that are adequate for children and teenagers in conflict areas.	Availability of adequate educational service facilities for children and teenagers in conflict areas.	Repair of educational service facilities for children and teenagers in conflict areas.	Number of educational service facilities for children and teenagers in conflict areas repaired.	Monitoring and evaluation reports on educational service facilities that have been damaged by the conflicts.	Annual	v	v	v	v	v	v
of health care have been damaged	Providing health care facilities, including reproductive health for women and children who are victims of conflicts.	Availability of health care facilities, including reproductive health for women and children who are victims of conflicts.	Improvement of health facilities, including reproductive health for women and children who are victims of conflicts.	Number of health facilities, including reproductive health services for women and children victims of the conflicts.	Monitoring and evaluation reports on the improvement of improved health services, including reproductive health.	Annual	v	v	v	v	v	v
decent housing, gender responsive women and children in conflict	Providing decent, safe and gender responsive shelters and housing for women and children in conflict areas.	Availability of decent, safe and gender responsive shelters and housing for women and children in conflict areas.	1. Facilitating safe and decent, responsive gender shelter and housing for women and children in conflict areas.	Number of decent, safe and responsive gender shelter and housing for women and children in conflict areas.	Monitoring and evaluation reports on decent, safe and responsive gender shelter and housing for women and	Annual	v	v	v	v	v	v







Increased empowerment of women and children in conflict areas.	1. Improved self-resilience and skills of women and children in conflict areas.	1. Provide training on the rights and justice for women and children.	Number of training on the rights and justice given to women and children.	Training module on rights and justice for women and children.	Annual	v	v	v	v	v	v	v
		2. Provide training on productive economic undertaking/ trade for women in conflict areas.	Number of women groups that have received training on productive economic undertaking/ trade for women in conflict areas.	Monitoring and evaluation reports on women who have received training on productive economic undertaking for women in conflict areas.	Annual	v	v	v	v	v	v	v







